108TH CONGRESS 1ST SESSION

H. R. 347

To provide additional authority to the Office of Ombudsman of the Environmental Protection Agency.

IN THE HOUSE OF REPRESENTATIVES

January 27, 2003

Mr. Bilirakis (for himself, Mr. Norwood, Mr. Shimkus, Mr. Miller of Florida, Mr. Kanjorski, Mr. Nadler, and Ms. Solis) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To provide additional authority to the Office of Ombudsman of the Environmental Protection Agency.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Ombudsman Reauthor-
- 5 ization Act of 2003".
- 6 SEC. 2. OFFICE OF OMBUDSMAN.
- 7 The Solid Waste Disposal Act (42 U.S.C. 6901 et
- 8 seq.) is amended by striking section 2008 (42 U.S.C.
- 9 6917) and inserting the following:

1 "SEC. 2008. OFFICE OF OMBUDSMAN. 2 "(a) Definitions.—In this section: "(1) AGENCY.—The term 'Agency' means the 3 4 Environmental Protection Agency. 5 "(2) DEPUTY OMBUDSMAN.—The term 'Deputy 6 Ombudsman' means any individual appointed by the 7 Ombudsman under subsection (e)(1)(A)(i). "(3) Office.—The term 'Office' means the Of-8 9 fice of the Ombudsman established by subsection 10 (b)(1). "(4) OMBUDSMAN.—The term 'Ombudsman' 11 12 means the director of the Office. "(b) Establishment.— 13 "(1) In general.—There is established within 14 15 the Agency an office to be known as the 'Office of 16 the Ombudsman'. "(2) Oversight.— 17 18 "(A) IN GENERAL.—The Office shall be an 19 independent office within the Agency. "(B) STRUCTURE.—To the maximum ex-20 21 tent practicable, the structure of the Office 22 shall conform to relevant professional guide-23 lines, standards, and practices. 24 "(3) Head of office.— "(A) OMBUDSMAN.—The Office shall be 25 26 headed by an Ombudsman, who shall—

| 1 | "(i) be appointed by the President by |
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| 2 | and with the advice and consent of the |
| 3 | Senate; and |
| 4 | "(ii) report directly to the Adminis- |
| 5 | trator. |
| 6 | "(B) Qualifications for and restric- |
| 7 | TIONS ON EMPLOYMENT.—A person appointed |
| 8 | as Ombudsman— |
| 9 | "(i) shall have experience as an om- |
| 10 | budsman in a Federal, State, or local gov- |
| 11 | ernment entity; and |
| 12 | "(ii) shall not have been an employee |
| 13 | of the Agency at any time during the 1- |
| 14 | year period before the date of appointment. |
| 15 | "(C) TERM.—The Ombudsman— |
| 16 | "(i) shall serve for a term of 5 years; |
| 17 | and |
| 18 | "(ii) may be reappointed for not more |
| 19 | than 1 additional term. |
| 20 | "(D) Removal.— |
| 21 | "(i) In General.—The President |
| 22 | may remove or suspend the Ombudsman |
| 23 | from office only for neglect of duty or mal- |
| 24 | feasance in office. |

| 1 | "(ii) Communication to con- |
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| 2 | GRESS.—If the President removes or sus- |
| 3 | pends the Ombudsman, the President shall |
| 4 | communicate the reasons for the removal |
| 5 | or suspension to Congress. |
| 6 | "(c) Duties.—The Ombudsman shall— |
| 7 | "(1) receive, and render assistance concerning, |
| 8 | any complaint, grievance, or request for information |
| 9 | submitted by any person relating to any program or |
| 10 | requirement under— |
| 11 | "(A) this Act; |
| 12 | "(B) the Comprehensive Environmental |
| 13 | Response, Compensation, and Liability Act of |
| 14 | 1980 (42 U.S.C. 9601 et seq.); or |
| 15 | "(C) any other program administered by |
| 16 | the Office of Solid Waste and Emergency Re- |
| 17 | sponse of the Agency; and |
| 18 | "(2) conduct investigations, make findings of |
| 19 | fact, and make nonbinding recommendations to the |
| 20 | Administrator concerning the programs and require- |
| 21 | ments described in paragraph (1). |
| 22 | "(d) Powers and Responsibilities.—In carrying |
| 23 | out this section, the Ombudsman— |
| 24 | "(1) may investigate any action of the Agency |
| 25 | without regard to the finality of the action: |

| 1 | "(2) may select appropriate matters for action |
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| 2 | by the Office; |
| 3 | "(3) may— |
| 4 | "(A) prescribe the methods by which com- |
| 5 | plaints shall be made to, and received and ad- |
| 6 | dressed by, the Office; |
| 7 | "(B) determine the scope and manner of |
| 8 | investigations made by the Office; and |
| 9 | "(C) determine the form, frequency, and |
| 10 | distribution of conclusions and recommenda- |
| 11 | tions of the Office; |
| 12 | "(4) may request the Administrator to provide |
| 13 | the Ombudsman notification, within a specified pe- |
| 14 | riod of time, of any action taken on a recommenda- |
| 15 | tion of the Ombudsman; |
| 16 | "(5) may request, and shall be granted by any |
| 17 | Federal agency or department, assistance and infor- |
| 18 | mation that the Ombudsman determines to be nec- |
| 19 | essary to carry out this section; |
| 20 | "(6) may examine any record of, and enter and |
| 21 | inspect without notice any property under the ad- |
| 22 | ministrative jurisdiction of— |
| 23 | "(A) the Agency; or |
| 24 | "(B) any other Federal agency or depart- |
| 25 | ment involved in a matter under the adminis- |

| 1 | trative jurisdiction of the Office of Solid Waste |
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| 2 | and Emergency Response of the Agency; |
| 3 | "(7) may— |
| 4 | "(A) issue a subpoena to compel any per- |
| 5 | son to appear to give sworn testimony con- |
| 6 | cerning, or to produce documentary or other |
| 7 | evidence determined by the Ombudsman to be |
| 8 | reasonable in scope and relevant to, an inves- |
| 9 | tigation by the Office; and |
| 10 | "(B) seek enforcement of a subpoena |
| 11 | issued under subparagraph (A) in a court of |
| 12 | competent jurisdiction; |
| 13 | "(8) may carry out and participate in, and co- |
| 14 | operate with any person or agency involved in, any |
| 15 | conference, inquiry on the record, public hearing on |
| 16 | the record, meeting, or study that, as determined by |
| 17 | the Ombudsman— |
| 18 | "(A) is material to an investigation con- |
| 19 | ducted by the Ombudsman; or |
| 20 | "(B) may lead to an improvement in the |
| 21 | performance of the functions of the Agency; |
| 22 | "(9) may administer oaths and hold hearings in |
| 23 | connection with any matter under investigation by |
| 24 | the Office; |

| 1 | "(10) may engage in alternative dispute resolu- |
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| 2 | tion, mediation, or any other informal process that |
| 3 | the Ombudsman determines to be appropriate to |
| 4 | carry out this section; |
| 5 | "(11) may communicate with any person, in- |
| 6 | cluding Members of Congress, the press, and any |
| 7 | person that submits a complaint, grievance, or re- |
| 8 | quest for information under subsection (c)(1); and |
| 9 | "(12) shall administer a budget for the Office. |
| 10 | "(e) Administration.— |
| 11 | "(1) IN GENERAL.—The Ombudsman shall— |
| 12 | "(A)(i) appoint a Deputy Ombudsman for |
| 13 | each region of the Agency; and |
| 14 | "(ii) hire such other assistants and em- |
| 15 | ployees as the Ombudsman determines to be |
| 16 | necessary to carry out this section; and |
| 17 | "(B) supervise, evaluate, and carry out |
| 18 | personnel actions (including hiring and dis- |
| 19 | missal) with respect to any employee of the Of- |
| 20 | fice. |
| 21 | "(2) Delegation of Authority.—The Om- |
| 22 | budsman may delegate to other employees of the Of- |
| 23 | fice any responsibility of the Ombudsman under this |
| 24 | section except— |
| 25 | "(A) the power to delegate responsibility; |

| 1 | "(B) the power to issue subpoenas; and |
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| 2 | "(C) the responsibility to make rec |
| 3 | ommendations to the Administrator. |
| 4 | "(3) CONTACT INFORMATION.—The Ombuds |
| 5 | man shall maintain, in each region of the Agency, a |
| 6 | telephone number, facsimile number, electronic mai |
| 7 | address, and post office address for the Ombudsman |
| 8 | that are different from the numbers and addresses |
| 9 | of the regional office of the Agency located in that |
| 10 | region. |
| 11 | "(4) Reports.—The Ombudsman— |
| 12 | "(A) shall, at least annually, publish in the |
| 13 | Federal Register and submit to the Administration |
| 14 | trator, the President, the Committee on Energy |
| 15 | and Commerce of the House of Representatives |
| 16 | and the Committee on Environment and Public |
| 17 | Works of the Senate a report on the status of |
| 18 | health and environmental concerns addressed in |
| 19 | complaints and cases brought before the Om- |
| 20 | budsman in the period of time covered by the |
| 21 | report; |
| 22 | "(B) may issue reports, conclusions, or |
| 23 | recommendations concerning any other matter |
| 24 | under investigation by the Office; |

| 1 | "(C) shall solicit comments from the Agen- |
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| 2 | cy concerning any matter under investigation by |
| 3 | the Office; and |
| 4 | "(D) shall include any comments received |
| 5 | by the Office in written reports, conclusions, |
| 6 | and recommendations issued by the Office |
| 7 | under this section. |
| 8 | "(f) Penalties.—An investigation conducted by the |
| 9 | Ombudsman under this section constitutes— |
| 10 | "(1) a matter under section 1001 of title 18, |
| 11 | United States Code; and |
| 12 | "(2) a proceeding under section 1505 of title |
| 13 | 18, United States Code. |
| 14 | "(g) Employee Protection.— |
| 15 | "(1) In general.—No employer may discharge |
| 16 | any employee, or otherwise discriminate against any |
| 17 | employee with respect to compensation, terms, con- |
| 18 | ditions, or privileges of employment of the employee, |
| 19 | because the employee (or any person acting at the |
| 20 | request of the employee) complied with any provision |
| 21 | of this section. |
| 22 | "(2) COMPLAINT.—Any employee that, in the |
| 23 | opinion of the employee, is discharged or otherwise |
| 24 | discriminated against by any person in violation of |
| 25 | paragraph (1) may, not later than 180 days after |

| 1 | the date on which the violation occurs, file a com- |
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| 2 | plaint in accordance with section 211 of the Energy |
| 3 | Reorganization Act of 1974 (42 U.S.C. 5851). |
| 4 | "(h) Applicability.— |
| 5 | "(1) In general.—This section— |
| 6 | "(A) does not limit any remedy or right of |
| 7 | appeal; and |
| 8 | "(B) may be carried out notwithstanding |
| 9 | any provision of law to the contrary that pro- |
| 10 | vides that an agency action is final, not review- |
| 11 | able, or not subject to appeal. |
| 12 | "(2) Effect on procedures for griev- |
| 13 | ANCES, APPEALS, OR ADMINISTRATIVE MATTERS.— |
| 14 | The establishment of the Office does not affect any |
| 15 | procedure concerning grievances, appeals, or admin- |
| 16 | istrative matters under this Act or any other law |
| 17 | (including regulations). |
| 18 | "(i) Authorization of Appropriations.— |
| 19 | "(1) In general.—There are authorized to be |
| 20 | appropriated to carry out this section— |
| 21 | "(A) \$3,000,000 for each of fiscal years |
| 22 | 2004 and 2005; |
| 23 | "(B) \$4,000,000 for each of fiscal years |
| 24 | 2006 through 2009; and |

| 1 | "(C) \$5,000,000 for each of fiscal years |
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| 2 | 2010 through 2013. |
| 3 | "(2) SEPARATE LINE ITEM.—In submitting the |
| 4 | annual budget for the Federal Government to Con- |
| 5 | gress, the President shall include a separate line |
| 6 | item for the funding for the Office.". |

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